Establishing Diagnostic Services in Block Primary Health Centres / Rural Hospitals through Public Private Partnerships

JANUARY 2010

Department of Health and Family Welfare
Government of West Bengal
### Scheme of Diagnostic Services in Rural Hospitals / BPHCs under PPP

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1. **Background**

1.1 Department of Health and Family Welfare (DoHFW), Government of West Bengal (GoWB) has taken initiatives to strengthen the health and medical care services in the state. The purpose of these initiatives is to improve the health status of the poor and vulnerable population in the state.

1.2 One such initiative that the department already identified for implementation was establishment of Diagnostic Facilities in the Rural Hospitals (RH)/upgraded BPHCs under Public Private Partnership (PPP). The objective of this initiative was to ensure greater access of the people to quality diagnostic services at affordable cost.

2. **Rationale for Public Private Partnerships (PPP) in health care**

2.1 Public Private Partnership is a successful mechanism for providing quality health care at relatively low cost.

2.2 Currently the situation is one of dearth. In most of the Block Primary Health Centres/Rural Hospitals, only tests for malaria and sputum AFB are done. Facility of X-Ray is available in some RHs. A limited number of RHs conduct only a very basic repertoire of other tests. As a result, doctors at these institutions have little choice other than that of referring patients to private sector diagnostic centres or do without the much-needed tests. This practice creates a problem in introducing proper treatment protocol in time. Moreover, the private sector diagnostic centres being un-regulated have grown sporadically and high prices along with uncertain quality remain serious concerns not only for the referring doctors but also for the patients.

2.3 Considering the existing situation, there is a dire need for adequately equipped diagnostic facilities in RHs/BPHCs. Being proactive to such a requirement, the Government has now decided to set up diagnostic laboratories at all the RHs/upgraded BPHCs in the state through PPP involving interested private providers and NGOs.

2.4 Some of the perceived benefits of PPP for private partner would be availability of ready infrastructure, lower initial investment, reduced business risk and more importantly a sizeable client base. For the public sector, the perceived benefits would be improved access to better quality diagnostic services to the masses, reduction in fixed costs on diagnostic services and better utilization of resources for the poor. As far as benefits to the community are concerned, PPP would increase accessibility to improved quality of diagnostic services at low cost while for the BPL patients, the improved quality diagnostic tests would be available free of cost.

3. **Policy Context**

3.1 Department of Health and Family Welfare, Government of West Bengal in the Policy Statement of The Health Sector Strategy 2004-2013, have committed to work on developing partnership with private sector and NGOs, Civil Society Group etc. In addition, DoHFW has also adopted its PPP policy by issuing relevant Government Order in January 2006.

3.2 The policy document of DoHFW issued in January 2006 for Public Private Partnership in West Bengal outlines specific areas for PPP in West Bengal at the Primary Health Care Level and this includes partnering with private players to set up and operate a
network of Diagnostic Centres in the state covering all the BPHCs/RHs with appropriate range of diagnostic services on a fee for service basis with a safety net for the poor.

3.3 Paradigm shift related to private sector involvement as mentioned above, initiated by GoWB in the health sector, is in conformity with the National Policy Framework of Public Private Partnerships as mentioned in the National Health Policy 2002 and National Population Policy 2000.

4. Evidence of Diagnostic facilities with Public Private Partnerships

1. In Madhya Pradesh, the Rogi Kalyan Samity of Indore District Hospital (a registered society) outsourced high end diagnostic services from private providers who are allowed to set up within the hospital premises and allowed to charge fees as agreed with the society which are substantially lower than the market rates.

2. Medicare Relief Society of SMS Medical College and Hospital Jaipur has leased out space within the hospital to a private operator for CT Scan services where service charges are a fraction of market prices.

3. DoHFW, GoWB has already established diagnostic facilities in 53 Rural Hospitals / upgraded BPHCs in West Bengal under PPP till September 2009.

4. A Modern Diagnostic Unit is being set up under PPP in Gandhi Memorial Hospital, Kalyani.

5. DoHFW, GoWB has also established facilities of CT Scan in seven Medical College & Hospitals and MRI in one Medical College and Hospital in the state under PPP. Seven more MRI Units under PPP are coming up in seven Medical College and Hospitals.

6. CT Scan Units are also being set up in 12 District Hospitals under PPP, four of which have already started functioning.

5. Goal, Principles and Expected Results

5.1 Goal:
To establish a cost effective centres for diagnostic facilities at Block Primary Health Centres /Rural Hospitals based on assessment of the local communities’ needs and available resources.

5.2 Principles: The model has been designed on the following principles:

i) Cost effectiveness: For sustainable partnership, the diagnostic centre must be viable and at the same time affordable.

ii) Comprehensive coverage: Services must cover all the basic categories of standard diagnostic tests like pathology, clinical pathology, bio-chemical, haematological, microbiological, serological and radiological.

iii) Acceptable Quality: The operating procedures prescribed by the Government, must be followed for good quality testing accompanied with compliance monitoring and timely reporting.

iv) Upward and Downward Linkage: Non standard and special tests to be made available through seamless linkages with designated referral laboratory. Similarly, samples for testing would also be collected from PHCs via collection centre.

5.3 Expected Results: The following results are expected:
i) Speedier diagnosis, reduced incidence of complications due to delays in diagnosis.

ii) Improved ability of the public health system to respond to health needs of the people.

iii) Increased confidence of the community in public health services and improved utilisation of Rural Hospital /Block Primary Health Centres services.

iv) Increased access of people to improved quality of diagnostic services at affordable costs.

v) Reduction in upstream treatment costs of complicated conditions resulting in financial savings to the government, which can be channelled to preventive healthcare.

6. Nature of Partnership

6.1 Partnership:

An agreement would have to be signed by the selected Private Partner with the Chief Medical Officer of Health (CMOH) & the Member Secretary of the District Health and Family Welfare Samiti (DHFWS) of the concerned district to operate the diagnostic centres.

Terms:

a. Duration of Agreement: Initially for 5 years, renewable subject to review of performance..

b. Termination of Agreement: conditions specified in Schedule-I.

c. DHFWS to provide rent-free ready-to-use space within Block Primary Health Centres / Rural Hospital as per directive of DHFWS (see schedule – III) and as per norms of Clinical Establishments Act 1950 as amended in 1998 and Clinical Establishment Rules, 2001 as modified in 2003 or hereafter to the Private Sector Partner (PSP) to set up and run diagnostics facilities within RHs/ BPHCs in consultation with CMOH.

d. The Superintendent / Medical Officer In-Charge (MoIC) of the RH/ BMOH shall identify the space for establishing all the facilities at the earliest in consultation with the Block Health and Family Welfare Samiti (BHFWS) and CMOH.

e. Possession letter for the above space (see Schedule II) duly signed by the PSP shall be kept in the record of the RH and a copy of the same along with the agreement to be kept in the office of the CMOH.

f. In case ready to use space is not available, DHFWS will undertake necessary work to make the space in ‘ready to use’ condition. However, the PSP will be allowed to undertake minor repair works at their own cost with the concurrence of the concerned PWD officials/ Panchayat Samitis to be approached through Superintendent / MO In-Charge of RH /BMOHs.
g. Furniture, refrigerator and equipment as per norms of Clinical Establishments Act and Rules would be installed by the PSP at own cost.

h. Ownership status for all movable assets created from investments made by the PSP will remain with the PSP.

i. BHFWS will provide free supply of water (including water tax) for use by the PSP.

j. BHFWS to allow use of electricity for which PSP will pay consumption charges as per prevailing rules of energy supplier. PSP will apply for the installation of separate electric meter in its name and the installation charges for such a connection (security deposit etc) will be borne by the PSP. PSP will make payments for energy consumed for the diagnostic facility directly to energy supplier as per their rules.

k. PSP will be responsible for maintenance and security for the space of the diagnostic centre. The premises will be in physical lock and key of the PSP.

l. Usage right of the PSP for space and facilities provided by DHFWS is governed by agreement between DHFWS and PSP

7. Roles and Responsibility of Each Partner

7.1 Roles and Responsibilities of PSP

1) PSP will mandatorily conduct the diagnostic tests as per Section 9 in agreed time frame following Standard Operating Procedures and in absence thereof, Good Industry Practices to deliver test reports of highest quality. The PSP will comply with the requirements of The Clinical Establishment Act & Rules.

2) The PSP will abide by the policy regarding user charges and free services as described in Section 11.

3) PSP will procure necessary equipment for the diagnostic centres and retain ownership of the same. PSP will maintain the required furniture, fittings and equipment for running of the diagnostic centre.

4) PSP will make their own investments in reagents and consumables.

5) PSP will be responsible for hiring qualified technical personnel as per requirements under The Clinical Establishment Act and Rules and training them for running the diagnostic centres.

6) PSP will apply for the installation of a separate electric meter in its name and the charges for such a connection (security deposit etc) will be borne by the PSP. PSP will pay electricity usage charges and will make payments to the licensed supplier of electricity as per rates determined by the supplier and subject to change as per laws prevailing in force.

8) PSP would be responsible for the security of the diagnostic centre and also be responsible for related expenditure.

9) PSP will obtain necessary permissions and licenses such as Laboratory License (under The West Bengal Clinical Establishments Act, 1950 and as amended in 1998 and Rules, 2001 and as modified in 2003 or hereafter), Trade License and comply with all statutory requirements for running the operations and produce relevant documents during inspection by statutory authorities.

10) PSP will be responsible to set up systems for their own operations in respect of inventory management, customer servicing, financial accounting, record-keeping and MIS.

11) PSP will be responsible to set up collection centres in the Primary Health Centres (PHC) within the jurisdiction of that particular Block Primary Health Centres/Rural Hospital for which the Private Partner has been selected.

12) PSP will coordinate with Superintendent/Block MoIC of the RH/BMOH of the concerned BPHC regarding operational activities relating to patient servicing on day-to-day basis. In the absence of Superintendent/MoIC/BMOH, such coordination will be required to be done with the person authorized by Superintendent/MoIC/BMOH.

13) PSP will be required to submit monthly reports in prescribed formats (see schedule - IV) to Superintendent of the RH/BMOH with copies endorsed to ACMOH, CMOH of the concerned District and Special secretary & Director, SPSRC, DoHFW, GoWB.

14) PSP will make provision for a suggestion box to be placed in an easily accessible and prominent position in the centre to enable patients to give feedback based on which remedial actions would to be taken for patient/customer satisfaction through a review mechanism.

15) PSP to ensure that the diagnostics facilities are open for the duration as agreed upon in the contract with the PSP.

16) PSP will comply with Standard Operating Procedures (SOP) to be notified in due course and submit any document needed as per agreed SOP in a timely manner.

17) PSP will be responsible to make timely payments to suppliers to ensure uninterrupted supply of reagents, stocks and consumables.

18) PSP will ensure that the diagnostic tests as per list of mandatory tests given in section 9 are available at any point of time during agreed working hours.

19) PSP will display the DHFW approved price list of essential tests at a prominent place for clients to see. The list would be in Bengali, English and any other local language of the area.

20) PSP will maintain transparency in all financial transactions.

7.2 Roles and Responsibility of District and Block Health and Family Welfare Samities:

a. DHFWS will make provision for physical infrastructure for the Diagnostic Centre – rent-free space within RH/BPHC as per agreed time schedule. DHFWS will also make provisions for establishing the collection centres at PHCs by the Private Partners without payment of any charges.

b. DHFWS will make provision for free water supply.
c. ACMOH will monitor operations of the diagnostic facility.

d. DHFWS and BHFWs to extend all support to the PSP and provide necessary help and protection in case of any pressure created by any individual or group on the PSP.

7.3 Roles and Responsibility of Department of Health and Family Welfare, GoWB

a. Appropriate Government Order will be issued by DoHFW, GoWB directing that Superintendent /MoIC / other doctors of RH /BMOH will refer patients only to the PPP diagnostic facilities within RH for the tests conducted in these facilities.

b. DoHFW will develop SOP, management system as well as quality assurance system to be followed by the Diagnostic Centre under PPP.

c. DoHFW will fix the price of each test for the diagnostic centre as described in Section 11.

d. DoHFW will review rates of each diagnostic tests as and when required

8. Procurement logistics

8.1 The PSP needs to make its own investment for cost effective procurement of reagents and other stocks for operation of the diagnostic centre.
9. Policy on Service Packages

9.1 **MANDATORY TESTS / INVESTIGATIONS THAT MUST BE CONDUCTED AT THE DIAGNOSTIC CENTRE:**

**I Bio-chemistry**
1. Blood Sugar (Fasting /PP/Random)
2. Urea
3. Uric Acid
4. Creatinine
5. Serum Triglycerides
6. Serum Cholesterol
7. Liver Function Test
8. Urine Albumin / Sugar.
9. Sugar, Urea & Creatinine (combined)
10. Lipid Profile
11. CSF – Sugar, Micro Protein, Chloride (each)

**II Haematology**
1. Hb%, TC, DC, ESR.
2. Platelet Count
3. Reticulocyte count
4. Foetal HB%

**III Pathology**
1. PAP Stain
2. Peritoneal /Pleural/ Ascitic Fluid / Other body Fluids for Cytology (each)
3. FNAC with slide

**IV Micro-Biology**
1. Blood Culture
2. Urine Culture
3. Stool Culture
4. Pus Culture
5. Sputum Culture other than TB
6. Sputum / other smears for AFB or Gram Stain
7. Throat swab culture
8. Conjunctival Culture

**V Serology**
1. Australia Ag
2. VDRL
3. Mantoux Test
4. ASO Titre
5. Widal test
6. Pregnancy Test

**VI Clinical Pathology**
1. Stool / Urine for Routine Examination
2. Stool for Occult Blood
3. CSF Cell type & Cell Count, Gram Stain, AFB Cell Type
4. Semen Analysis

VII Radiological Investigations
1. X-Ray (subject to condition in para 9.4 below)
2. U.S.G.

VIII Cardiological Investigations
1. ECG (subject to condition in para 9.4 below)

9.2 In addition to the above-mentioned mandatory tests, the following advanced tests may also be conducted at the Diagnostic Centre:

Micro-Biology
1. Blood Culture and Sensitivity
2. Anaerobic Culture and Sensitivity

9.3. Apart from the tests mentioned under Section 9.1 and 9.2, additional tests may also be conducted by the PSP in the Diagnostic centre with prior approval of BHFWS and DHFWS.

9.4 In Block Primary Health Centres /Rural Hospitals where X-Ray and/or ECG facilities are already functioning, the PSP would not be allowed to set up a separate facility for either X-ray and/or ECG facility under PPP.

10.1 Policy on Referrals for Non Standard Special Tests:

1) Tests not being conducted by the PSP may be referred to Sub-Division Hospital/District Hospital as appropriate within Government System, if available. Otherwise tests to be referred to other designated private sector diagnostic centres.

2) For tests at higher-level hospitals of the Government, the patients will pay the rates applicable for that hospital directly. Cost of transportation will be borne by the patient party. The method of payment will be as per the practice prevailing in the particular health facility conducting the tests.

10.2 Sample Collection Centres at PHCs and Private Sector Providers:

1) GoWB will permit setting up of sample collection centres at PHCs within the jurisdiction of that particular RH /BPHC for which the partner is selected. Patients will be able to give samples for Pathology, Biochemistry and other tests to trained technicians at PHCs for subsequent testing to be carried out by the PSP at its RH /BPHC diagnostic centre. The patients would receive the test reports from the PHC collection centre within defined time norms.

2) Ready to use space within PHC to be provided by GoWB. PSP will invest in equipment and technicians required at the PHCs for the purpose.

3) PSP would pay for the salaries of staff and recurrent costs of pathology collection centre.
4) Diagnostic centre operators would be allowed to receive samples for testing from other privately run collection centres, which are following clinical establishment norms, but RH/BPHC patients will be given priority.

11. User Charges and Free Services

11.1 Fixing of User Charges:

1) The user charges for non-BPL patients referred from Rural Hospitals / BPHCs for all mandatory tests/investigations including X-Ray and ECG as described under section 9.1 and tests mentioned under section 9.2 to be conducted in diagnostic facilities under PPP as fixed under Memorandum No. HF/PPP/13/2009/15 dated January 28, 2010 will be applicable.

2) Rates / Prices for other tests / investigations over and above those mentioned in Section 9.1 & 9.2, if any, conducted by the diagnostic unit under PPP, which are not covered by the Memorandum No. HF/PPP/13/2009/15 dated January 28, 2010 will be the same as fixed by Government of West Bengal for District and Sub-Divisional Hospitals as per Memorandum No.HF/O/MS/121/W-10/2001 dated March 18, 2002.

3) DoHFW will review the user charges as and when required. The modified if any will be from a date as may be notified by DoHFW.

4) User charges as referred under point 1 will be applicable only for patients referred by authorised persons of the Rural Hospital /BPHC.

5) Diagnostic centre operators will be able to charge market rates for the tests/investigations referred under Section 9.1 and 9.2 from patients referred by private practitioners. However, these rates have to be intimated in writing to BHFWS and DHFWS and prominently displayed in the health facility.

11.2 Collection of User Charges and Utilization/ Revenue Sharing:

1) Collection of user charges will be done directly by diagnostic centre operators as per rates approved by Government. Diagnostic centre operators will issue the receipt for user charges. The State Government will have no responsibility in collecting the charges from the patients.

2) Diagnostic centre operators will utilize the user charges for operation of diagnostic laboratory, salary payments and other business expenses and may retain surplus, if any.

11.3. Free Services:

1) The policy of free services for diagnostic tests is applicable to patients under BPL category referred to the Diagnostic Centre under PPP by Superintendent or MO In Charge (MOIC) of the RH / BMOH with required prescription of the concerned patients. The PSP shall have to provide tests free of cost to BPL patients limited to maximum of 20% of the patients referred to the diagnostic centre in the previous month irrespective of the number of tests required to be conducted as per prescription for each of the patients under BPL category. For example, if the PSP conducts investigations for a total of 100 patients in a month, free tests as per prescription of the Superintendent or MOIC
of the RH/ BMOH should be provided up to 20 patients belonging to the BPL category during the following month.

2) The provision of patients entitled for free tests will be made on a monthly basis and unutilised provision, if any, will not be carried forward to the next month.

3) The PSP will incorporate in the relevant column of the monthly report details of free services provided during the month and the number of patients entitled for free services in the following month.

4) The policy of free services would be applicable only for tests /investigations referred in Section 9.1 and 9.2
12. Monitoring System

12.1 The ACMOH, under whose jurisdiction the RH falls, will monitor the diagnostics facilities apart from regular supervision by the Superintendent / BMOH of the concerned RH /BPHC.

12.2 Each diagnostic facility will follow the advice of Superintendent /BMOH in whose jurisdiction the RH/BPHC falls for day-to-day activity. The Superintendent / BMOH under authority from DHFWS or BHFW will monitor the operational activity of the diagnostic facility on day-to-day basis.

12.3 At the end of each month, within 7th, the PSP will be required to submit monthly report in prescribed format (see schedule – 4) on the activities and result areas for the month to the Superintendent of the RH /BMOH with copy to ACMOH of the concerned Sub-Division & Deputy CMOH-I of the district.

12.4 Deputy CMOH-I and concerned ACMOH will make at least one visit in three months to the Diagnostics Facilities as a part of monitoring activity.

12.5 DoHFW will develop the quality assurance systems for ensuring quality of services. The PSP will have to abide by those guidelines.
13. **Selection of Private Partner for establishment of diagnostic unit under PPP.**

13.1 DoHFW will publish notice inviting applications from the eligible diagnostic laboratories to set up diagnostic unit in selected Rural Hospitals /BPHCs. The interested and eligible private parties / organizations / NGOs (Eligibility Criteria in Schedule VII) are required to submit applications in the prescribed format (Schedule VIII) along with supporting documents accompanied by an application money of Rs 5000/- payable to District Health & Family Welfare Samiti of the district for each facility to the CMOH & Member Secretary, District Health & Family Welfare Samiti of the respective district. The application money of the private party who will be eventually selected shall be retained until the implementation of the Project. In case of unsuccessful applicants, the application money shall be returned after the selection process is over.

13.2 District Health & FW Samiti will receive the applications of the respective facilities of the district for selection of private partner specific to each RH /BPHC.

13.3 A selection committee for each district will be constituted comprising the following officials:
   i. Additional District Magistrate as nominated by the District Magistrate – Chairman
   ii. Chief Medical Officer of Health – Member Secretary
   iii. Deputy CMOH-I & Nodal Officer for PPP
   iv. A Pathologist from District Hospital / Sub-Divisional Hospital to be nominated by CMOH
   v. A Radiologist, from District Hospital / Sub-Divisional Hospital to be nominated by CMOH

13.4 The Selection Committee shall evaluate the applications of the private parties strictly in terms of the Selection Criteria as specified in Schedule-VII. However, the Committee shall satisfy themselves about the authenticity of the information provided by the applicants before the private parties are finally recommended for selection.

13.5 The list of Private parties so recommended for selection by the Selection Committee should be placed in the meeting of the District Health & Family Welfare Samiti for approval.

13.6 The CMOH will then issue offer letter to the selected private parties with the direction to execute Agreement (Schedule V) within a specific time frame.
14. List of Abbreviations

ACMOH  Assistant Chief Medical Officer of Health.

BMOH   Block Medical Officer of Health.

BPHC   Block Primary Health Centres

BPL    Below Poverty Line.

BHFWS  Block Health and Family Welfare Samiti.

CMOH   Chief Medical Officer of Health.

Colln  Collection

DHFWS  District Health and Family Welfare Samiti.

DoHFW  Department of Health and Family Welfare.

GoWB   Government of West Bengal.

NGO    Non Government Organization.

PHC    Primary Health Centre.

PPP    Private Public Partnership.

PSP    Private Sector Partner.

Pvt.   Private.

RH     Rural Hospital.

SOP    Standard Operating Procedure.
The Grounds of Termination of Agreement

The agreement with the private partner for operating the Diagnostic Centre may be terminated on the following grounds:

1. Failure to deliver timely reports on more than five occasions in a month.
2. Failure to follow SOP for performing the tests.
3. Overcharging above the specified charges mentioned in the guidelines.
4. Inaccuracy of reports detected in at least three occasions in a quarter.
5. Non-compliance to statutory requirements.
6. Criminal indictment
7. Engaging unqualified persons for conducting diagnostic tests.
9. Improper disposal of laboratory wastes.
10. Failure by the private partner to commence Standard Diagnostic Services (mandatory tests) at the Diagnostic Centre within three months from the date of signing the Agreement.
Possession Certificate

Whereas it has been decided by the Government vide Order No. ______________ that a Diagnostic Centre would be set up in the Block Primary Health Centres / Rural Hospital of ---------------------- district under Public Private Partnerships by---------------------------------- of------------------------------------------ --------------------------(Private Partner) to provide Standard Diagnostic Services in accordance with the Agreement executed on ---------------------- between the aforesaid Private Partner and CMOH/ Member Secretary, District Health and Family Welfare Samity(DHFWS).

Whereas in terms of the aforesaid Government Order and the Agreement executed, Government is required to provide adequate rent free space in the above mentioned _____________________ Block Primary Health Centres / Rural Hospital of-------- ----------------------district to the above private partner to set up the Diagnostic centre.

Whereas the cover space in total area of ------------- --square feet as indicated in the enclosed site map, within the premises of ------------------------------- Block Primary Health Centres / Rural Hospital has been identified as the project site in respect of the Diagnostic Centre referred to above.

Now in keeping with the decision of the Government and the Agreement aforesaid, the right of occupancy of the space, details of which are indicated in the site map is hereby handed over to ------- --------------------------(Private Partner) on the following terms and conditions:

1. The ownership of the project site remains with the Government of West Bengal and the private sector partner shall have only occupancy right to the project site for running Diagnostic Centre till such date as the agreement executed between CMOH/Member Secretary, DHFWS and the Private Partner shall remain valid.

2. No encumbrance of any nature shall be created in the project site.

3. The occupant shall not do anything, which would be prejudicial to the soundness and safety of the property or reduce the value thereof.

4. The occupant shall not sell, transfer or rent out this project site for any purpose whatsoever and this site will be used exclusively for Diagnostic Centre by the Private Partner, signatory to the agreement with the CMOH/Member Secretary, DHFWS.

5. The occupant shall in respect to the said project site be subject to the provisions of the said agreement and shall comply strictly with the covenants, conditions and restrictions set forth in the agreement with CMOH/Member Secretary, DHFWS.

6. The occupant shall vacate the project site in the event of the termination of the agreement or at the end of 5 years whichever is earlier.

(Signature)       Date:
BMOH/Superintendent
--------------------------- Block Primary Health Centres / Rural Hospital
District:-----------------------------

Received the possession of the above mentioned project site on this day of---------------------- of ------- ----------------------and solemnly declare that I shall abide by all the terms and conditions of the agreement as well as the terms mentioned in this certificate.

(Signature of Private Partner)      Date:
Name of the Private Partner:
Name of the Organisation:
Address:
Requirement of space

Pathology

1. The clinical laboratory should be provided with 600 mm wide and 900 mm high bench of length about 2 meters per technician and to full width of the room for pathologist in charge of the laboratory. Each laboratory bench should have laboratory sink with swan neck fittings, reagent shelving, gas and power point and under counter cabinet. Top of the laboratory bench should be of acid and alkali proof.

2. Minimum area for a laboratory must be as under:

   Medium:  160 sq.ft + 60 sq.ft of waiting space
   Large:    210 sq.ft + 72 sq.ft of waiting space

3. Apart from point 2, space for pathologist’s room, sample collection room and room for laboratory waste material for hygienic disposal should be provided.

3. The Arrangement for 24-hour adequate potable water supply needs to be made.

4. The establishment should have separate toilets for male and female

5. The establishment should have cooling arrangement

Radiology

1. Minimum area for X-Ray with dark room facility must be 269 sq.ft

2. Minimum area for U.S.G must be 113 sq.ft

3. Room should be located as far away as feasible from areas of high occupancy and general traffic.

   3. The radiography units should be operated from separate control room or behind a lead mobile protection screen of 1.5 mm lead equivalent wherever necessary

4. The establishment needs to fulfil the clauses as laid down in the safety manual prepared by Atomic Energy Regulatory Board, Government of India

E.C.G

1. Minimum area for E.C.G must be 80 sq.ft

The above requirements are as per West Bengal Clinical Establishment Rules, 2003.
MONTHLY REPORT
Performance of Diagnostic Centre under Public Private Partnership

Report for the month ........................................ Year........................................
Name of the RH/ BPHC ............................................................
Sub Division ........................................ District.........................
Name of the Diagnostic Centre under PPP ................................................ Date of commencement of services............

1. Number of patients treated in the BPHC/RH and the PHCs during the month (To be filled in by the Superintendent/ BMOH from the hospital/BPHC records)
   a. OPD..................................................
   b. IPD..................................................
   c. Emergency.................................
   d. Total.........................................

2. Summary of performance of the diagnostic centre under PPP for the month (To be filled in by Diagnostic Unit)

<table>
<thead>
<tr>
<th>Place</th>
<th>Number of patients for whom tests were done</th>
<th>Number of laboratory tests performed</th>
<th>Number of cases</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Chargeable Free Total</td>
<td>Chargeable Free Total</td>
<td>Chargeable Free Total</td>
</tr>
<tr>
<td>RH/BPHC</td>
<td>For the month Cumulative since 01.04 For the month Cumulative since 01.04 For the month Cumulative since 01.04 For the month Cumulative since 01.04</td>
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Comments if any (of Superintendent /BMOH):

Signature of the Proprietor of the Diagnostic Centre

Signature of the Superintendent/BMOH

Copy to:
1. Superintendent / BMOH _______________________________ Rural Hospital / BPHC
2. ACMOH ____________________________ Sub-Division
3. Deputy CMOH-I & Nodal Officer, _______________________ District

SCHEDULE – V
**Agreement to be executed by District Health and Family Welfare Samiti and Party agreeing to run Diagnostic Services in Block Primary Health Centres /Rural Hospitals under Public Private Partnerships**

This Agreement is made on this _____ day of _____ 200__ between Department of Health and Family Welfare, Government of West Bengal represented by the District Health and Family Welfare Samiti of ____________ District, hereinafter referred as `the DHFWS' and _______________________, a company incorporated under the Companies Act, 1956 having its registered office at _________________________ / _________________________ an NGO registered under the Society Registration Act of 1860/The Indian Trusts Act of 1982/The Co-operative Societies Registration Act or The Statutory Body or The Professional Association or The Social Welfare Organisation represented by its ____________, namely __________________________ and having its main office at ______________________, in the District of ____________ in the State of West Bengal, hereinafter referred to as “the Concessionaire”.

**WHEREAS**

A. Department of Health (DoHFW), Government of West Bengal (GoWB) has taken initiatives to strengthen some of the major areas of health and medical care services in the state. The purpose of these initiatives is to improve the health status of the poor and vulnerable population in the state.

B. One such initiative that GoWB already identified for implementation was establishment of Diagnostic Facilities in the Block Primary Health Centres /Rural Hospitals (RH) with the participation of private sector/NGOs for conducting standard diagnostic tests like pathological, bio-chemical, haematological, micro-biological, serological and radiological tests. The objective of this initiative was to have greater access of the people to quality diagnostic services at affordable cost. Accordingly, Government has decided to establish diagnostic facility under PPP in all the Rural Hospitals and upgraded BPHCs in the State. In the meanwhile, diagnostic facilities have been established in more than 50 Rural Hospitals / BPHCs under PPP. To establish diagnostic facilities in the remaining Rural Hospitals and upgraded BPHCs, DoHFW invited proposals from eligible persons for implementing the Project (as hereinafter defined) and in response thereto received proposals from several persons including the Concessionaire for the same.

C. After evaluating the proposals, District Health & FW Samiti, ________________ District accepted the proposal submitted by the Concessionaire and the selected party was accordingly given offer to establish the diagnostic centre in ________________ Rural Hospital / BPHC. The Concessionaire has duly accepted the offer vide their letter dated ____________.

**NOW THIS AGREEMENT WITNESSETH** as follows: -
ARTICLE 1
DEFINITIONS AND INTERPRETATION

1.1 Definitions

In this Agreement, the following words and expressions shall, unless repugnant to the context or meaning thereof, have the meaning hereinafter respectively ascribed to them:

“Agreement” means this agreement including schedules hereto, as of the date hereof and includes any amendment hereto made in accordance with the provisions hereof.

“ACMOH” means the Assistant Chief Medical Officer Health of the Sub-division

“Applicable Laws” means all laws in force and effect as of the date hereof and which may be promulgated or brought into force and effect hereinafter in India, including the Act, judgements, decrees, injunctions, writs or orders of any court of record, as may be in force and effect during the subsistence of this Agreement.

“Applicable Permits” means all clearances, permits, authorisations, consents and approvals under or pursuant to any of the Applicable Laws, required to be obtained and maintained by the Concessionaire, in order to implement the Project and to transact in the facilities and services in accordance with this Agreement.

“Arbitration Act” means the Arbitration and Conciliation Act, 1996 and shall include any amendment to or any re-enactment thereof as in force from time to time.

“BMOH” means the Block Medical Officer of Health of the Hospital.

“BHFWS” means the Block Health and Family Welfare Samiti.

“BPL” means Below Poverty Line

“Clearance” means any consent, license, approval, registration, certification, exemption, permit, sanction or other authorization of any nature which is required to be granted by any Government Authority for the Project and for all such other matters as may be necessary in connection with the Project.

“Clinical Establishment Rules” means The West Bengal Clinical Establishment Rules as modified upto 2003 or modified hereafter.

“Competent Authority” means the Government Agency responsible for regulating/regulating the operations of the Diagnostic Centre, the Standard Diagnostic Services and the Special Tests.

“Concessions” shall have the meaning ascribed to it in Section 2.1 of this Agreement.

“Concession Period” shall have the meaning ascribed to it in Section 2.2 of this Agreement.

“DoHFW” means the Department of Health and Family Welfare, GoWB.

“DHFWS” means District Health and Family Welfare Samiti, ______ District, West Bengal.

“Diagnostic Centre” means the diagnostic centre/laboratory as described in Schedule ‘A’ that the Concessionaire is to set up in the Project Site.

“Encumbrance” means any encumbrance such as mortgage, charge, pledge, lien, hypothecation, security interest, assignment, privilege or priority of any kind having the
effect of security or other such obligations and shall include without limitation any designation of loss payees or beneficiaries or any similar arrangement under any insurance policy pertaining to the Project, physical encumbrances and encroachments on the Project Site.

“Free Services” means tests/investigations to be conducted at free of cost.

“Good Industry Practice” means the exercise of that degree of skill, diligence, prudence and foresight in compliance with the undertakings and obligations under this Agreement which would reasonably and ordinarily be expected from a skilled and experienced Person engaged in the implementation, operation and maintenance or supervision or monitoring thereof or any of them of a project of the type similar to that of the Project.

“Government Agency” means GoWB, DHFW, CMOH, Deputy CMOH, ACMOH, Superintendent, BMOH or any state government or governmental department, commission, board, body, bureau, agency, authority, instrumentality, court or other judicial or administrative body, central, state, or local, having jurisdiction over the Concessionaire, the RH or any portion thereof, or the performance of all or any of the services or obligations of the Concessionaire under or pursuant to this Agreement.

“GoWB” means the Government of the State of West Bengal.

“Hospital” means Block Primary Health Centres /Rural Hospitals of the Government of West Bengal.

“Lenders” means financial institutions, banks, funds or trusts who provide or refinance the debt component of the cost of the Project including those providing working capital for the Project.

“Material Adverse Effect” means material adverse effect on (a) the ability of the Concessionaire to exercise any of its rights or perform/discharge any of its duties/obligations under and in accordance with the provisions of this Agreement and/or (b) the legality, validity, binding nature or enforceability of this Agreement.

“Material Breach” means a breach by either Party of any of its obligations under this Agreement which has or is likely to have a Material Adverse Effect on the Project and which such Party shall have failed to cure.

“Monitoring Agency” means the ACMOH under whose jurisdiction the RH falls.

"Project" means the equipping, financing, operating, maintaining and transferring the Diagnostic Centre and providing Standard Diagnostic Services in accordance with the provisions of this Agreement.

“Project Site” means the unit no. ______/room no. _______ in the RH, particulars whereof are set out in Schedule ‘B’ in which the Diagnostic Centre is to be implemented and the Standard Diagnostic Services to be provided by the Concessionaire in accordance with this Agreement. A Possession Letter as per the format set out in the same Schedule (Schedule ‘B’) duly signed by “the Concessionaire” shall form part of this agreement.

"Price" means the price chargeable for a Standard Diagnostic Service (mandatory tests) to Referral Patients of the Hospital, fixed as per Schedule C hereof.

“Price Notification” means the notification as appended hereto as Schedule C.
“Referral Patients” means the patients referred from the RH to the Diagnostic Centre by the Superintendent/BMOH of the RH and Medical Officers of the RH.

“Scheme” means the scheme promulgated by the GoWB/other Competent Authority for and in respect of the Project.

“Special Tests” means the diagnostic tests not comprised in the Mandatory Diagnostic Services that the Concessionaire may conduct at the Diagnostic Centre with the written consent of DHFWS.

“Standard Diagnostic Services” means the mandatory diagnostic tests/investigations described in Schedule ‘A’ that the Concessionaire is required to provide.

“Standard Operating Procedures” means the service standards and quality assurance systems prepared/stipulated by DoHFW.

“Superintendent” Superintendent of the Hospital

“Termination” means early termination of this Agreement pursuant to Article 7 of this Agreement.

“Utilities” means water connection and electricity connection for the Diagnostic Centre.

“Working Day” means any day when the normal operations and services of the RH i.e. operations other than casualty services are available to the public.

Interpretation

In this Agreement, unless the context otherwise requires,

(a) any reference to a statutory provision shall include such provision as is from time to time modified or re-enacted or consolidated so far as such modification or re-enactment or consolidation applies or is capable of applying to any transactions entered into hereunder;

(b) references to Applicable Law shall include the laws, acts, ordinances, rules, regulations, notifications, guidelines or byelaws which have the force of law in any State or Union Territory forming part of the Union of India;

(c) the words importing singular shall include plural and vice versa, and words denoting natural persons shall include partnerships, firms, companies, corporations, joint ventures, trusts, associations, organisations or other entities (whether or not having a separate legal entity);

(d) the headings are for convenience of reference only and shall not be used in, and shall not affect, the construction or interpretation of this Agreement;

(e) the words “include” and “including” are to be construed without limitation;

(f) any reference to day shall mean a reference to a calendar day;

(g) any reference to month shall mean a reference to a calendar month;

(h) the Schedules to this Agreement form an integral part of this Agreement and will be in full force and effect as though they were expressly set out in the body of this Agreement;
(i) any reference at any time to any agreement, deed, instrument, license or document of any description shall be construed as reference to that agreement, deed, instrument, license or other document as amended, varied, supplemented, modified or suspended at the time of such reference;

(j) any agreement, consent, approval, authorization, notice, communication, information or report required under or pursuant to this Agreement from or by any Party or the Monitoring Agency shall be valid and effectual only if it is in writing under the hands of duly authorised representative of such Party or the Monitoring Agency, as the case may be, in this behalf and not otherwise;

(k) unless otherwise stated, any reference to any period commencing "from" a specified day or date and "till" or "until" a specified day or date shall include both such days or dates.
ARTICLE 2
CONCESSION

2.1 Grant of Concession

Subject to and in accordance with the terms and conditions set forth in this Agreement, the DHFWS hereby grants and authorises the Concessionaire to operate and maintain the Project, and to exercise and/or enjoy the rights, powers, benefits, privileges, authorisations and entitlements as set forth in this Agreement (“the Concession”).

2.2 Concession Period

The Concession hereby granted is for a period of 5 years commencing from the date hereof and ending with ___________ (“the Concession Period”) during which the Concessionaire is authorised to implement the Project in accordance with the provisions hereof.

Provided that the District Health & FW Samity, ______________________ District shall be entitled to review the performance of the Concessionaire at the end of two years from the date hereof.

Provided that in the event of Termination, the Concession Period shall mean and be limited to the period commencing from the date hereof and ending with the Termination Date.

2.3 Acceptance of Concession

The Concessionaire hereby accepts the Concession and agrees and undertakes to implement the Project and to perform/discharge all of its obligations in accordance with the provisions hereof.

2.4 Project Site & Utilities

(a) DHFWS has on the date hereof handed over to the Concessionaire physical possession of the Project Site free from Encumbrance. DHFWS hereby represents that the Project Site is ready-to-use and adequate for the Diagnostic Centre, as per the norms of the Clinical Establishment Rules.

(b) The Concessionaire shall have the right to the use of the Project Site in accordance with the provisions of this Agreement.

(c) The Concessionaire shall not part with or create any Encumbrance on the whole or any part of the Project Site.

(d) The Concessionaire shall not, except with the prior permission in writing of DHFWS carry out any structural or major modifications in the Project Site but shall be entitled to make such minor modifications as may be necessary in its opinion for the Diagnostic Centre. Provided, any such modifications should be in accordance with the Clinical Establishment Rules.

(e) The Concessionaire shall not without the prior written consent or approval of DHFWS use the Project Site for any purpose other than for the purpose of the
Diagnostic Centre and the Standard Diagnostic Services and purposes incidental or necessary thereto.

(f) At all times during the pendency of this Agreement, DHFWS shall provide/arrange for Utilities for the Diagnostic Centre. The water supply shall be free of cost. A separate electric meter shall be installed by the Concessionaire to record the electricity consumed at the Diagnostic Centre and the Concessionaire shall pay for the electricity consumed in accordance with the provisions of this Agreement. Installation Charges shall be borne by the Concessionaire.
ARTICLE 3
CONCESSIONAIRE’S OBLIGATIONS

In addition to and not in derogation or substitution of any of its other obligations under this Agreement, the Concessionaire shall have the following obligations:

3.1 Project Implementation

(a) The Concessionaire shall within one month of the date of this Agreement, equip and install the Project Site with such furniture and equipment as may be required for the Diagnostic Centre. Such modifications shall be carried out by the Concessionaire at its own cost and expense.

(b) The Concessionaire shall hire qualified technical personnel and train them to manage the Diagnostic Centre and provide the Standard Diagnostic Services (mandatory tests) and other permissible services therein. The Concessionaire shall comply with the requirements of the Clinical Establishment Rules for hiring of technical personnel.

(c) The Concessionaire shall procure the Clearances licenses required for commencing the Standard Diagnostic Services including the licenses required under the Laboratory License (Clinical Establishment Rules), Trade License etc.

(d) The Concessionaire shall commence providing of the Standard Diagnostic Services only after the CMOH has duly certified that all requirements of the Clinical Establishment Rules in respect thereof have been fulfilled. Provided, the Concessionaire shall procure such certification of the CMOH latest by 3 months from the date hereof failing which this Agreement shall be liable to be terminated.

3.2 Operation and Maintenance

The Concessionaire shall operate and maintain the Diagnostic Centre and provide the Standard Diagnostic Services, as under:

(a) Operate and maintain the Diagnostic Centre, conduct the Standard Diagnostic Services and Special Tests therein as per the Standard Operating Procedures and in absence thereof, Good Industry Practices. The Concessionaire shall comply with the requirements of the Clinical Establishment Rules.

(b) Deliver test reports of highest quality so as to commensurate with Standard Operating Procedures and in absence thereof, Good Industry Practices.

(c) Maintain cleanliness, dispose off waste and maintain the Project Site and the Diagnostic Centre as per guidelines issued by the Central Pollution Control Board.

(d) Arrange for and maintain security of the Diagnostic Centre at its own cost.

(e) Ensure that the Special Tests, if any provided also adhere to the Standard Operating Procedures, if any stipulated and/or the Applicable Law and commensurate with Good Industry Practices.

(f) Maintain the Clearances by complying with the conditions there under and renewals if any required from time to time and comply with all statutory
requirements for running its operation and submit the same for review of DHFWS or any Governmental Authority.

(g) Set up systems for the operations of the Diagnostic Centre including systems in respect of inventory management, customer servicing, financial accounting, record-keeping and MIS.

(h) Submit monthly reports in prescribed format to Superintendent /BMOH of the RH / BPHC with copy to ACMOH of the concerned Sub-Division & Deputy CMOH-I of the District.

(i) Submit documents needed as per Standard Operating Procedures in a timely manner.

(j) Coordinate with Superintendent/ BMOH or a person designated for such co-ordination by the Superintendent/ BMOH for matters concerning operational activities relating to patient servicing on day-to-day basis.

(k) Abide by the advice of the ACMOH, under whose jurisdiction the Hospital falls and who shall be monitoring the Diagnostic Centre and the services provided therein.

(l) Install/provide for a suggestion box in the Diagnostic Centre to enable patients to give feedback based on which actions are to be taken for patient/customer satisfaction.

(m) Make prompt payment of user charges for the electricity used in the Diagnostic Centre as per the billing of the electricity provider based on the meter reading of the meter installed for the purpose of recording the electricity supply to the Diagnostic Centre.

(n) Make prompt payment to the suppliers to ensure uninterrupted supply of reagents, stocks and consumables required for the Diagnostic Centre;

(o) Regularly pay salaries and other emoluments to the staff engaged by it at the Diagnostic Centre;

(p) Display conspicuously in the Diagnostic Centre, the list of Price Notification and charge for the Standard Diagnostic Services, the Prices notified against bills issued for the same;

(q) Maintain a record of bills issued and amounts collected and submit the counterfoils of the bills issued for inspection of DHFWS or any person(s) designated for such inspection by DHFWS;

(r) Obtain and maintain insurance’s for the Diagnostic Centre as per Good Industry Practice including insurances against damages to property due to force majeur, insurances against theft and loss of equipment, insurance’s against professional indemnity for the Standard Diagnostic Services, etc.

3.3 Free services

(a) The policy on free services for diagnostic tests is applicable to BPL category of patients referred to the Diagnostic Centre under PPP by Superintendent/ BMOH / MoIC of the Rural Hospital / BPHCs with required prescription of the concerned patients.
(b) In consideration of the Concession hereunder granted, the Concessionaire shall extend for BPL category of Patients, the mandatory tests free of cost as per prescription of the Superintendent/ MoIC of the Hospital. These free services to the BPL patients in each month will be not less than 20% of the total patients referred to the diagnostic centre in the previous month. The provision will be for each month and unutilized provision (if any) will not be carried forward to the next month.

3.4 Stable Availability

(a) The Concessionaire shall ensure that all the Standard Diagnostic Services (mandatory tests) are available at all times during the tenure of the Concession. For this purpose, the Concessionaire shall keep the Diagnostic Centre open for services from _____ a.m. to _______ p.m., every Working Day.
ARTICLE 4
DHFWS’S OBLIGATIONS

In addition to and not in derogation or substitution of any of its other obligations under this Agreement, DHFWS shall have the following obligations:

4.1 Specific obligations
DHFWS shall:
(a) develop Standard Operating Procedures and management systems with the help of DoHFW from time to time.
(b) procure that appropriate orders be issued by the Competent Authority, directing the RH and doctors engaged by the Government Agencies to refer patients to the Diagnostic Centre.

4.2 General obligations
DHFWS shall:
(a) grant or where appropriate provide necessary assistance to the Concessionaire in securing Clearances;
(b) ensure peaceful use of the Project Site by the Concessionaire under and in accordance with the provisions of this Agreement without any let or hindrance from the Hospital authorities or any Governmental Agency or persons claiming through or under it/them;
ARTICLE 5

PRICE AND PAYMENT

5.1 Levy, Collection and appropriation of charges
(a) Subject to the provisions of this Agreement, the Concessionaire shall be entitled to levy, demand and collect Prices for the Standard Diagnostic Services provided to Referral Patients only in accordance with the Price Notification and appropriate the same.
(b) The Concessionaire shall not charge any amount for services provided to Exempt Patients.
(c) For the Standard Diagnostic Services provided to patients other than Referral Patients and Exempt Patients, the Concessionaire shall be entitled to levy and collect prices as per the prevailing market rates. However, these rates have to be intimated in writing to BHFWS and DHFWS.

5.2 Fixing/Revision of Prices
Prices will be fixed as per existing rate determined by DoHFW. General consultations will be done among the diagnostic service providers at the time of revision of prices but no individual discussion will take place on case-to-case basis.
ARTICLE 6
REPRESENTATIONS AND WARRANTIES, DISCLAIMER

6.1 Representations and Warranties of the Concessionaire

The Concessionaire represents and warrants to DHFWS that:

(a) it is duly organised, validly existing and in good standing under the laws of India;
(b) it has full power and authority to execute, deliver and perform its obligations under this Agreement and to carry out the transactions contemplated hereby;
(c) it has taken all necessary corporate and other action under Applicable Laws and its constitutional documents to authorize the execution, delivery and performance of this Agreement;
(d) it has the financial standing and capacity to undertake the Project;
(e) this Agreement constitutes its legal, valid and binding obligation enforceable against it in accordance with the terms hereof;
(f) it is subject to civil and commercial laws of India with respect to this Agreement and it hereby expressly and irrevocably waives any immunity in any jurisdiction in respect thereof;
(g) the execution, delivery and performance of this Agreement will not conflict with, result in the breach of, constitute a default under or accelerate performance required by any of the terms of the Concessionaire's Memorandum and Articles of Association or any Applicable Laws or any covenant, agreement, understanding, decree or order to which it is a party or by which it or any of its properties or assets are bound or affected;
(h) there are no actions, suits, proceedings or investigations pending or to the Concessionaire's knowledge threatened against it at law or in equity before any court or before any other judicial, quasi judicial or other authority, the outcome of which may in the aggregate may result in Material Adverse Effect;
(i) it has no knowledge of any violation or default with respect to any order, writ, injunction or any decree of any court or any legally binding order of any Government Agency which may result in Material Adverse Effect;
(j) it has complied with all Applicable Laws and has not been subject to any fines, penalties, injunctive relief or any other civil or criminal liabilities which in the aggregate have or may have Material Adverse Effect;
(k) no representation or warranty by the Concessionaire contained herein or in any other document furnished by it to DHFWS or to any Government Agency in relation to Clearances contains or will contain any untrue statement of material fact or omits or will omit to state a material fact necessary to make such representation or warranty not misleading; and
(l) no bribe or illegal gratification has been paid or will be paid in cash or kind by or on behalf of the Concessionaire to any Person to procure the Concession.
6.2 **Representations and Warranties of DHFWS**

DHFWS represents and warrants to the Concessionaire that:

(a) DHFWS has full power and authority to grant the Concession;

(b) DHFWS has taken all necessary action to authorize the execution, delivery and performance of this Agreement;

(c) This Agreement constitutes DHFWS’s legal, valid and binding obligation enforceable against it in accordance with the terms hereof.

(d) There are no suits or other legal proceedings pending or threatened against DHFWS in respect of the Project Site or the Project.

6.3 **Obligation to notify change**

In the event that any of the representations or warranties made/given by a Party ceases to be true or stands changed, the Party who had made such representation or given such warranty shall promptly notify the other of the same.
ARTICLE 7
TERMINATION

7.1 Causes of Termination

Any of the following events shall constitute an event of default by the Concessionaire entitling the DHFWS to terminate this Agreement:

(a) Failure by the Concessionaire to deliver timely reports in respect of the Standard Diagnostic Services (mandatory tests) sought on more than five occasions in a month.

(b) Failure by the Concessionaire in following Standard Operating Procedures for performing the mandatory tests in respect of the Standard Diagnostic Services.

(c) Improper disposal of laboratory wastes from the Diagnostic Centre or by the staff engaged by the Concessionaire.

(d) Inaccuracy detected in at least three occasions in a period of three months in the diagnostic reports generated in the Diagnostic Centre.

(e) Failure/non compliance by the Concessionaire of statutory requirements including Clearances.

(f) The Concessionaire collecting charges in excess of the Prices fixed under the Price Notification from the Referral Patients and in respect of the Exempt Patients.

(g) Criminal indictment of the promoters, directors, key personnel of the Concessionaire engaged by it in the Diagnostic Centre.

(h) Engagement of unqualified persons for running the Diagnostic Centre /conducting the diagnostic tests.

(i) The Concessionaire’s indulgence in unethical diagnostic practices.

(j) Failure by the Concessionaire to commence Standard Diagnostic Services (mandatory tests) at the Diagnostic Centre within 3 months from the date of this Agreement.

7.2 Notice/Show Cause and Cure

(a) Upon the occurrence of any of the events of default specified under Section 7.1 above, DHFWS, upon becoming aware of the event of default, shall notify the Concessionaire of the event of the default by a notice in writing.

(b) If the default so notified constitutes of a default as specified under Section 7.1 (a) to (d) above, the Concessionaire may, within 15 days of the receipt of such notice:

(i) inform DHFWS of the reasons for the occurrence of the event of default and rectify the default immediately, and/or

(ii) propose a plan of action satisfactory to DHFWS to remedy the default and ensure that such default is not repeated.

(c) If the default so notified constitutes of a default as specified under Section 7.1 (e) to (j) above, the Concessionaire may, within 15 days of the receipt of such notice by a written representation to DHFWS, show cause why the same should not be treated as a default
by the Concessionaire and why action may not be taken against the Concessionaire for such default.

7.3 Termination by DHFWS

(a) If the Concessionaire fails to demonstrate to DHFWS that the default has been cured, or as the case may be develop a plan of action satisfactory to DHFWS in terms of Section 7.2 (b) or fails to satisfy DHFWS in terms of Section 7.2 (c), DHFWS may terminate this Agreement.

(b) The decision of DHFWS to terminate shall be final and binding on the Concessionaire.

7.4 Termination due to Change in Law

(a) The Concessionaire shall have the right to terminate on account of a “Change in Law”. For the purpose hereunder Change in Law means any of the following events which, as a direct consequence thereof, has a Material Adverse Effect:

(i) adoption, promulgation, modification, reinterpretation or repeal after the date of this Agreement by any Government Agency of any Applicable Law by any Government Authority; or

(ii) the imposition by any Government Agency of any material condition (other than a condition which has been imposed as a consequence of a violation by the Concessionaire of any Clearance or Applicable Law) in connection with the issuance, renewal or modification of any Clearance after the date of this Agreement; or

(iii) any Clearance previously granted, ceasing to remain in full force and effect for reasons other than breach/violation by or the negligence of the Concessionaire or if granted for a limited period, being renewed on terms different from those previously stipulated.

Provided nothing contained in this Section 7.4 (a) shall be deemed to mean or construe any increase in taxes, duties, cess and the like effected from time to time by any Government Agency, as Change in Law.

(b) In the event of Change in Law the Concessionaire may propose to DHFWS modifications to the relevant terms of this Agreement, which are reasonable and intended to mitigate the effect of the Change in Law. Thereupon, the Parties shall, in good faith, negotiate and agree upon suitable changes in the terms of this Agreement so as to place the Concessionaire in substantially the same legal, commercial and economic position as it were prior to such Change in Law. Provided however, that if the resultant Material Adverse Effect is such that this Agreement is frustrated or is rendered illegal or impossible of performance in accordance with the provisions hereof, this Agreement shall stand terminated.

7.5 Consequences of Termination

(a) Upon Termination of this Agreement for any reason whatsoever under Section 7.3, the Concessionaire shall remove from the Project Site/Diagnostic Centre all equipment installed by it in the Diagnostic Centre and the consumables. In doing so however, it shall refrain from damaging the Project Site/Diagnostic Centre in any manner
whatever. The Concessionaire shall also return all the equipment taken from the
government in working condition subject to normal wear and tear.

(b) DHFWS shall have the power and authority to:

(i) enter upon and take possession and control of the Project Site and the
Diagnostic Centre;

(ii) prohibit the Concessionaire and any Person claiming through or under the
Concessionaire from entering upon/dealing with the Project Site/Diagnostic Centre;

(c) If the Agreement is terminated pursuant to Section 7.4 hereof, The Concessionaire shall
hand over/transfer vacant, unencumbered and peaceful possession of Project Site, and all
the equipment, materials etc. of the Concessionaire existing therein. DHFWS shall pay to
the Concessionaire, reasonable cost of equipment and purchase cost of the materials and
consumables taken over DHFWS and all costs incidental to the transfer. The Parties shall
negotiate in good faith and arrive at a reasonable cost of the equipment.
ARTICLE 8
DISPUTE RESOLUTION

8.1 Amicable Resolution

Where a dispute arises under this Agreement, the Parties shall make all reasonable efforts to resolve the dispute through good faith negotiations failing which they shall attempt at dispute resolution with the intervention of the Principal Secretary- Health, Department of Health and Family Welfare, GoWB.

8.2 Arbitration

Except for a dispute in connection with Termination, in which respect the decision of DHFWS shall be final, any dispute between the Parties arising out of or relating to this Agreement which cannot be resolved through good faith negotiations shall be finally settled by arbitration in accordance with the provisions of the Arbitration Act.
ARTICLE 9

MISCELLANEOUS

9.1 Validity

This Agreement shall be initially valid for a period of 5 years from the date of signing, subject to renewal on such terms and conditions and for such a period as may be mutually decided by both the parties, within the overall policy framework of GoWB.

9.2 Handback of Project Site/Diagnostic Centre/Equipment

Upon the expiry of the validity of this Agreement by efflux of time and in the normal course, the Concessionaire shall hand back vacant and peaceful possession of Project Site/Diagnostic Centre to DHFWS free of cost and in the condition not worse than when it took occupation thereof, subject to normal wear and tear. The Concessionaire shall also return all the equipment taken from the government in working condition subject to normal wear and tear.

9.3 Assignment and Charges

(a) The Concessionaire shall under no circumstances whatsoever create Encumbrance over the Project Site. Subject to sub-sections (b) and (c) hereinbelow, the Concessionaire shall not assign this Agreement or the rights, benefits and obligations hereunder save and except with prior written consent of DHFWS.

(b) Except as provided in this provision, the Concessionaire shall not create nor permit to subsist any Encumbrance over or otherwise transfer or dispose of all or any of its rights and benefits under this Agreement except with prior consent in writing of DHFWS, which consent DHFWS shall be entitled to decline without assigning any reason whatsoever. Restraint set forth hereinabove shall not apply to:

(i) liens/encumbrances arising by operation of law (or by an agreement evidencing the same) over the equipments and facilities installed by the Concessionaire, in the ordinary course of business of the Concessionaire;

(ii) pledges/hypothecation of goods/assets other than Project Site and the immovable premises comprised in the Diagnostic Centre, as security for indebtedness, in favour of the lenders and working capital providers for the Project;

(iii) assignment of Concessionaire’s rights and benefits under this Agreement to or in favour of the lenders and working capital providers for the Project, as security for financial assistance provided by them.

(c) DHFWS shall be free to assign all or a part of its rights, benefits or novate its obligations under this Agreement at any time.
9.4 **Indemnity**

The Concessionaire shall indemnify, defend and hold DHFWS harmless against any and all proceedings, actions and third party claims arising out of a breach by Concessionaire of any of its obligations under this Agreement.

9.5 **Governing Law and Jurisdiction**

This Agreement shall be governed by the laws of India. The Courts at West Bengal, India shall have jurisdiction over all matters arising out of or relating to this Agreement.

9.6 **Redressal of Public Grievances**

The Concessionaire shall promptly redress the grievances, if any reported by the patients, Competent Authority etc. on account of deficiencies in services provided at the Diagnostic Centre.

9.7 **Supercession & Order of Priority**

This Agreement constitutes the entire understanding between the parties hereof with and supercedes any previous expressions of intent, correspondence or understandings in respect of the Project.

Without prejudicing the aforesaid, the Parties hereby agree that in case of any inconsistency between the provisions of this Agreement and the Scheme, the provisions of the Scheme shall prevail.

9.8 **Amendments**

This Agreement and the Schedules together constitute a complete and exclusive understanding of the terms of the Agreement between the Parties on the subject hereof and no amendment or modification hereto shall be valid and effective unless agreed to by all the Parties hereto and evidenced in writing.

9.9 **Notices**

Unless otherwise stated, notices to be given under this Agreement including but not limited to a notice of waiver of any term, breach of any term of this Agreement and termination of this Agreement, shall be in writing and shall be given by hand delivery, recognised international courier, mail, or facsimile transmission and delivered or transmitted to the Parties at their respective addresses set forth below:
If to DHFWS

__________ (name and designation of the person)

__________

__________ (address)

Fax No. _________

If to the Concessionaire

__________ (name and designation of the person)

__________

__________ (address)

Or such address or facsimile number as may be duly notified by the respective Parties from time to time, and shall be deemed to have been made or delivered (i) in the case of any communication made by letter, when delivered by hand, by recognized international courier or by mail (registered, return receipt requested) at that address and (ii) in the case of any communication made by facsimile, when transmitted properly addressed to such facsimile number.

9.10 Severability

If for any reason whatsoever any provision of this Agreement is or becomes invalid, illegal or unenforceable or is declared by any court of competent jurisdiction or any other instrumentality to be invalid, illegal or unenforceable, the validity, legality or enforceability of the remaining provisions shall not be affected in any manner, and the Parties shall negotiate in good faith with a view to agreeing upon one or more provisions which may be substituted for such invalid, unenforceable or illegal provisions, as nearly as is practicable. Provided failure to agree upon any such provisions shall not be subject to dispute resolution under this Agreement or otherwise.

9.11 No Partnership

Nothing contained in this Agreement shall be construed or interpreted as constituting a partnership between the Parties. Neither Party shall have any authority to bind the other in any manner whatsoever.
SCHEDULE A
STANDARD DIAGNOSTIC SERVICES

A-1 - MANDATORY TESTS / INVESTIGATIONS THAT MUST BE CONDUCTED AT THE DIAGNOSTIC CENTRE:

I  Bio-chemistry
   1. Blood Sugar (Fasting /PP/Random)
   2. Urea
   3. Uric Acid
   4. Creatinine
   5. Serum Triglycerides
   6. Serum Cholesterol
   7. Liver Function Test
   8. Urine Albumin / Sugar.
   9. Sugar, Urea & Creatinine (combined)
   10. Lipid Profile
   11. CSF – Sugar, Micro Protein, Chloride (each)

II  Haematology
   12. Hb, TC, DC, ESR.
   13. Platelet Count
   14. Reticulocyte count
   15. Foetal HB%

III  Pathology
   17. PAP Stain
   18. Peritoneal / Pleural/ Ascitic Fluid / Other body Fluids for Cytology (each)
   19. FNAC with slide

IV  Micro-Biology
   20. Blood Culture
   21. Urine Culture
   22. Stool Culture
   23. Pus Culture
   24. Sputum Culture other than TB
   25. Sputum / other smears for AFB or Gram Stain
   26. Throat swab culture
   27. Conjunctival Culture

V  Serology
   28. Australia Ag
   29. VDRL
   30. Mantoux Test
   31. ASO Titre
   32. Widal test
   33. Pregnancy Test
VI Clinical Pathology
34. Stool / Urine for Routine Examination
35. Stool for Occult Blood
36. CSF Cell type & Cell Count, Gram Stain, AFB Cell Type
37. Semen Analysis

VII Radiological Investigations
38. X-Ray
39. U.S.G.

VIII Cardiological Investigations
40. ECG

However, the PSP will not be allowed to set up a separate facility for either X-ray and / or ECG facility under PPP in Block Primary Health Centres / Rural Hospitals where X-Ray and / or ECG facilities are already functioning,

A-2. In addition to the above-mentioned mandatory tests, the following advanced tests may also be conducted at the Diagnostic Centre:

Micro-Biology
1. Blood Culture and Sensitivity
2. Anaerobic Culture and Sensitivity

A-3. Apart from the tests mentioned under Section A-1 and A-2, additional tests may also be conducted by the PSP in the Diagnostic centre with prior approval of BHFWS and DHFWS.
Schedule B

Project Site and Possession Certificate

Project Site: _____________________________
Possession Certificate

Whereas it has been decided by the Government vide Order No. ________________ that a Diagnostic Centre would be set up in _____________________________ Rural Hospital / BPHC of _____________________________ district with the participation of private sector/NGO by - _____________________________ (the Concessionaire) to provide Standard Diagnostic Services in accordance with the Agreement executed on _____ between the Concessionaire and CMOH/ Member Secretary, District Health and Family Welfare Samity (DHFWS).

Whereas in terms of the aforesaid Government Order and the Agreement executed, Government is required to provide adequate rent-free space in the above mentioned _____________________________ Rural Hospital / BPHC of _____________________________ district to the above Concessionaire to set up the Diagnostic centre.

Whereas the covered space in total area of ____________ square feet as indicated in the enclosed site map, within the premises of _____________________________ Rural Hospital / BPHC has been identified as the project site in respect of the Diagnostic Centre referred to above.

Now in keeping with the decision of the Government and the Agreement aforesaid, the right of occupancy of the space, details of which are indicated in the site map is hereby handed over to _____________________________ (the Concessionaire) on the following terms and conditions:

1. The ownership of the project site remains with the Government of West Bengal and the Concessionaire shall have only occupancy right to the project site for running Diagnostic Centre till such date as the agreement executed between CMOH/Member Secretary, DHFWS and the the Concessionaire shall remain valid.
2. No encumbrance of any nature shall be created in the project site.
3. The occupant shall not do anything, which would be prejudicial to the soundness and safety of the property or reduce the value thereof.
4. The occupant shall not sell, transfer or rent out this project site for any purpose whatsoever and this site will be used exclusively for Diagnostic Centre by the Concessionaire, signatory to the agreement with the CMOH/Member Secretary, DHFWS.
5. The occupant shall in respect to the said project site be subject to the provisions of the said agreement and shall comply strictly with the covenants, conditions and restrictions set forth in the agreement with CMOH/Member Secretary, DHFWS.
6. The occupant shall vacate the project site in the event of the termination of the agreement or at the end of 5 years whichever is earlier.

(Signature)       Date:

Superintendent/BMOH ---------------------------Rural Hospital / District: -------------------------------
Received the possession of the above mentioned project site on this day of ____________ of ________________ and solemnly declare that I shall abide by all the terms and conditions of the agreement as well as the terms mentioned in this certificate.

(Signature of Authorized Representative of the Concessionaire)

Date:

<Name of the Organization>

<Address of the Organization>

<Name of the Authorized Representative>

<Designation>
Schedule C

Price Notification


STANDARD DIAGNOSTIC SERVICES

(Mandatory Tests/Investigations described in Schedule A-1 and advanced tests described in Schedule A-2)

<table>
<thead>
<tr>
<th>Sl.</th>
<th>Name of the Tests/Investigations</th>
<th>Approved Rate (in Rupees)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Biochemistry</strong></td>
<td></td>
</tr>
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<td>1</td>
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<tr>
<td>4</td>
<td>Creatinine</td>
<td>17</td>
</tr>
<tr>
<td>5</td>
<td>Serum Triglycerides</td>
<td>65</td>
</tr>
<tr>
<td>6</td>
<td>Serum Cholesterol</td>
<td>25</td>
</tr>
<tr>
<td>7</td>
<td>Liver Function Test</td>
<td>100</td>
</tr>
<tr>
<td>8</td>
<td>Urine Albumin/Sugar</td>
<td>10</td>
</tr>
<tr>
<td>9</td>
<td>Sugar, Urea &amp; Creatinine (combined)</td>
<td>45</td>
</tr>
<tr>
<td>10</td>
<td>Lipid Profile</td>
<td>150</td>
</tr>
<tr>
<td>11</td>
<td>CSF : Sugar, Micro protein, Chloride (each)</td>
<td>40</td>
</tr>
<tr>
<td></td>
<td><strong>Haematology</strong></td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>Hb% , TC , DC , ESR</td>
<td>25</td>
</tr>
<tr>
<td>13</td>
<td>Platelet Count</td>
<td>20</td>
</tr>
<tr>
<td>14</td>
<td>Reticulocyte Count</td>
<td>20</td>
</tr>
<tr>
<td>15</td>
<td>Foetal Hb%</td>
<td>30</td>
</tr>
<tr>
<td>16</td>
<td>Blood Grouping and RH factor:</td>
<td>20</td>
</tr>
<tr>
<td></td>
<td><strong>Pathology</strong></td>
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<tr>
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<td>PAP Stain</td>
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<td>Peritoneal/ Pleural/ Ascitic Fluid/ Other Body Fluids for Cytology (each)</td>
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</tr>
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<td>FNAC with slide</td>
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<td>Blood Culture</td>
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<tr>
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<td>32</td>
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<td>USG Upper Abdomen:</td>
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* Fixed under Memorandum No. HF/O/MS/121/W/10/2001 dated March 18, 2002
IN WITNESS WHEREOF the parties hereto of the first and second part have set and subscribed their respective hands and seals on the day, month and year first above written.

SIGNED SEALED AND DELIVERED by the District Health & Family Welfare Samiti through the Chief Medical Officer of Health & Member Secretary, DHFWS of _____________ District in the State of West Bengal.

Witness:
1. ________________________________

2. ________________________________
# Rates /Prices for Diagnostic Services *


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** Rates / Prices are subject to modification / revision by the Government from time to time.
### SELECTION CRITERIA FOR EXISTING DIAGNOSTIC FIRM FOR BEING CONSIDERED TO ESTABLISH DIAGNOSTIC UNIT UNDER PPP

1. Eligibility Criteria of the applicant:
   i. Existing Lab of the applicant functioning as Large Laboratory for at least 3 years
   ii. External Quality Assurance System (EQAS) in place in biochemistry for at least 2 years
   iii. Annual turnover over Rs 15 lakhs
   iv. Profit making
   v. Having USG facilities
   vi. Having all statutory licences required for running the lab and they are all valid on date
   vii. Should submit a detailed plan for setting up the diagnostic lab in PPP mode
   viii. No penal measures taken / or litigations pending against the applicant on date under CE Act.

*Note: Applicant failing to fulfill any of the abovementioned Eligibility Criteria will not be considered for selection.

2. Selection criteria for the applicant diagnostic firm with scores in the manner as mentioned below:

<table>
<thead>
<tr>
<th>Criteria</th>
<th>Score</th>
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</thead>
<tbody>
<tr>
<td>i. Establishment as Large Lab</td>
<td></td>
</tr>
<tr>
<td>a. More than 7 years = 5 marks</td>
<td></td>
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<tr>
<td>b. 5 to 7 years = 3 marks</td>
<td></td>
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<tr>
<td>c. 3 to 5 years = 1 mark</td>
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<tr>
<td>ii. Accreditation / Certification</td>
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</tr>
<tr>
<td>a. NABL certification = 5 marks</td>
<td></td>
</tr>
<tr>
<td>b. ISO certification = 3 marks</td>
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<tr>
<td>iii. EQAS</td>
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</tr>
<tr>
<td>a. Hematology, Biochemistry, Histopathology, Microbiology = 5 marks</td>
<td></td>
</tr>
<tr>
<td>b. Biochemistry, Histopathology, Microbiology = 3 marks</td>
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<tr>
<td>c. Biochemistry = 1 mark</td>
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<tr>
<td>iv. Distance of existing lab from the proposed diagnostic unit under PPP</td>
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<tr>
<td>a. 0-20 kms = 5 marks</td>
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<td>b. 21-40 kms = 3 marks</td>
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<tr>
<td>c. more than 40 kms = 1 mark</td>
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<tr>
<td>v. Experience of running diagnostic unit under PPP</td>
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</tr>
<tr>
<td>a. more than 3 years = 5 marks</td>
<td></td>
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<tr>
<td>b. 2-3 years = 3 marks</td>
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<tr>
<td>c. 1-2 years = 1 mark</td>
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<td>vi. Annual turnover</td>
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<td>a. more than Rs 50 lakhs = 5 marks</td>
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<td>b. Rs 25-50 lakhs = 3 marks</td>
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<tr>
<td>c. Rs 15-25 lakhs = 1 mark</td>
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<tr>
<td>vii. Number of Specialists with the existing diagnostic unit (Pathologist, Biochemist, Microbiologist as per CE Act)</td>
<td></td>
</tr>
<tr>
<td>a. For each specialist = 2 marks</td>
<td></td>
</tr>
<tr>
<td>viii. Number of Sonologist</td>
<td></td>
</tr>
<tr>
<td>a. For each sonologist=3 marks</td>
<td></td>
</tr>
<tr>
<td>ix. Having full time and dedicated Quality Assurance Personnel in charge in the existing diagnostic unit.</td>
<td></td>
</tr>
<tr>
<td>a. For QA Personnel in-charge=5 marks</td>
<td></td>
</tr>
</tbody>
</table>
Schedule -VIII

Application Form for submission by the Private Party / NGO intending to set up Diagnostic Unit in Rural Hospital / BPHC under Public Private Partnerships

1. Name of the Rural Hospital / BPHC for which application is made:
   (Separate application is to be submitted for each Rural Hospital / BPHC)

2. Name of the Organization / Firm / NGO:

3. Complete Address of the Organization / Firm / NGO:

4. Phone No. :    Fax No.    Email Id:


6. Nature of Business Activities: Diagnostic Centre of the Applicant relating to Medical Profession (Please tick)
   a) Hospital with diagnostic facilities
   b) Nursing home with hospital facilities
   c) Dedicated Diagnostic Centre
   d) Any other (specify)

7. No. of years of operation of the existing Diagnostic Unit (Clinical Establishment):

8. Registration details of the Organization / Firm / NGO (Whether registered under Company Act / Society Act etc. with documentary evidence)

9. Details of Licence for the diagnostic unit (CE) of the organization under WB CE Act & Rules (Enclose copies of license):

10. Annual Turn Over of the diagnostic unit (CE) for last three years with documentary evidence (Balance Sheet):

11. Other information as required in terms of Eligibility Criteria & Selection Criteria in Schedule VII.

Signature
Name in Full
Designation in the Organization
Date

List of documents to be submitted with the application.
1. Copy of the Registration details of the organization (refer item no. 8 of the application)
2. Memorandum & Article of Association
3. Copies of all relevant licenses (refer item no. 9 of the application)
4. Copies of Balance Sheets for last 3 years
5. Statement showing investigation facilities provided in the existing diagnostic centre of the applicant.
6. Specifications & Make of the equipment proposed to be installed in the diagnostic units in Rural Hospital / BPHC applied for.
7. Supporting documents in respect of the details of the Selection Criteria as referred to in paragraph 2 of the document regarding Selection Criteria (Schedule -VII )